Message Text

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ACTION ARA-20

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TO SECSTATE WASHDC PRIORITY 1245

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E.O. 11652: GDS

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SUBJ: CONVERSATION WITH PRESIDENT BANZER--THE COTTON CONTRACTS PROBLEM

1. PRESIDENT BANZER GAVE ME AN OPPORTUNITY TO RAISE TOPICS WITH HIM IN A CONVERSATION ON OCTOBER 17. FIRST I INFORMED HIM THAT THE US IS PREPARED TO AUTHORIZE THE ADDITIONAL 38,500 TONS OF PL-480 TITLE I WHEAT UNDER THE CURRENT AGREEMENT (SEE STATE 199559 OF OCTOBER 6). I NOTED THAT NOT ONLY DID THIS FULFILL OUR COMMITMENT BUT THAT THE COST OF THE TOTAL QUANTITY OF WHEAT WAS NOW \$17 MILLION AS COMPARED TO THE ORIGINAL AGREEMENT OF LESS THAN \$10 MILLION. I INDICATED THAT AN EXCHANGE OF NOTES WOULD BE REQUIRED TO INCREASE THE VALUE OF THE AGREEMENT. I

DEPENDENT UPON A CONTINUING RESOLUTION, WE COULD BE PREPARED TO MOVE AHEAD ON CURRENTLY AUTHORIZED BUT UNSIGNED LOAN FOR ELECTRIC ENERGY. HAVING THUS ESTABLISHED WHAT I CONSIDERED A SOLID BASE FOR OUR ADHERENCE TO OUR COMMITMENTS, I THEN MOVED TO A CONVERSATION ON THE COTTON CONTRACT PROBLEM.

2. I TOLD THE PRESIDENT THAT I HAD INSTRUCTIONS FROM WASHINGTON TO RAISE THE COTTON CONTRACT PROBLEM AS A VERY SERIOUS MATTER CONFIDENTIAL

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IN OUR BILATERAL RELATIONS. I POINTED OUT THAT WE ARE FIRM

BELIEVERS IN THE SANCTITY OF CONTRACTS AND THIS WAS THE HEART OF THE PROBLEM. I NOTED THAT THE GOVERNMENT'S DECREES OF AUGUST HAD A RETROACTIVE EFFECT WHICH THE COTTON PRODUCERS ASSOCIATION WAS ASSERTING PROVIDED THEM RELIEF FROM FULFILLING THEIR OBLIGATIONS. I TOLD HIM THAT COOK INDUSTRIES, AS IS CUSTOMARY IN COMMODITY ACTIONS, HAD RESOLD THE COTTON THAT THEY HAD PURCHASED FROM ADEPA AND WITH THE FAILURE OF THE BOLIVIAN PRODUCERS TO MAKE GOOD, STANDS TO LOSE ANYWHERE FROM TWO AND A HALF TO SEVEN MILLION DOLLARS, DEPENDING UPON PRICE CALCULATIONS. I REQUESTED HIS COOPERATION IN SOLVLHNG THIS PROBLEM WHICH WAS GROWING DAILY AS AN OBSTACLE IN OUR ABILITY TO PROVIDE NEW AND ADDITIONAL PROGRAMS OF COOPERATION.

3. PRESIDENT BANZER SAID HE HAD TALKED THE EVENING BEFORE WITH A COTTON PRODUCER FROM THE SANTA CRUZ AREA, WHO SAID THAT THE PROBLEM WAS BASICALLY THAT LETTERS OF CREDIT HAD NOT BEEN OPENED UP ON TIME, AND THUS THE CONTRACT WAS NOT VALID. THE PRESIDENT SAID HE UNDERSTOOD THE PROBLEM WOULD BE RAISED TO THE LEVEL OF THE SUPREME COURT AS THE JUDGE IN SANTA CRUZ HAD INDICATED THAT HE WAS NOT COMPETENT TO RULE IN THE MATTER. I TOLD PRESIDENT BANZER THAT I HAD HEARD ALLEGATIONS ABOUT THE LETTERS OF CREDIT AND THAT WE HAD MADE A VERY CAREFUL INVESTIGA-TION, DISCOVERING THAT ALL SUCH L/C'S HAD BEEN OPENED IN ACCORDANCE WITH THE TERMS OF THE CONTRACT, WITH THE EXCEPTION OF ONE. AGAINST WHICH ADEPA HAD SHIPPED. I POINTED OUT THAT THE BANK OF AMERICA HAD FINANCED THE COTTON CROP AND WAS AWAITING PAYMENT FROM THE SALE OF THE COTTON. THAT BANK AS WELL AS WE HAD HEARD SOME OF THE ALLEGATIONS FROM THE SANTA CRUZ PRODUCERS AND ADEPA AS TO WHY THEY WERE NOT FULFILLING THE CONTRACT WITH COOK. IN INDICATED TO PRESIDENT BANZER THAT ALL OF THE ALLEGATIONS WE HAD INVESTIGATED HAD PROVEN TO BE UNFOUNDED, AND THAT A MAJOR JUSTIFICATION BEING OFFERED BY ADEPA WAS THE RETROACTIVE ASPECT OF THE GOVERNMENT'S DECREES OF AUGUST. PRESIDENT BANZER SAID THAT THE SANTA CRUZ COTTON PRODUCERS STAND TO LOSE APPROXIMATELY \$17 MILLION IF THEY ARE NOT ABLE TO SELL THIS YEAR'S CROP AT PRESENT WORLD PRICES. HE ALSO SAID THAT THE GOVERNMENT'S WEAKENED FISCAL SITUATION HE NEEDED THE ADDITIONAL \$4 MILLION THE GOB CALCULATED WOULD BE DERIVED FROM TAXES ON SALES AT THE HIGHER FIGURES. I SUGGESTED TO THE PRESIDENT THAT CONFIDENTIAL.

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BOTH THE PRODUCERS AND THE GOVERNMENT MIGHT WELL LOOK TO THE FUTURE FOR INCREASED EARNINGS AND TAX RECEIPTS FROM HIGH WORLD PRICES BUT THAT EXISTING CONTRACTS SHOULD BE RESPECTED.

4. PRESIDENT BANZER THEN OFFERED TO PERSONALLY TALK TO ADEPA. HE SAID HE HAD NEVER TALKED WITH THEM BEFORE AND WAS OF THE OPINION THAT SOME SOLUTION TO THIS PROBLEM COULD BE FOUND. HE INDICATED SOME HOPE THAT ARRANGEMENTS MIGHT BE

MADE BETWEEN THE PRODUCERS AND THE BUYERS BUT THAT IN ANY EVENT HE WOULD TALK TO ADEPA. HE NOTED THOUGH THAT THE GOVERNMENT COULD NOT FORCE THE COTTON PRODUCERS OR ADEPA TO PERFORM.

5. I ASKED TO PRESIDENT HOW I MIGHT REPORT BACK TO WASHINGTON THE RESULTS OF OUR CONVERSATION. HE SAID THAT I COULD SAY THAT HE WOULD PERSONALLY TALK WITH ADEPA TO EXPLORE AVENUES BY WHICH THIS DISPUTE COULD BE RESOLVED.

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